

Message Text

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C O N F I D E N T I A L STATE 208916

EXDIS

E.O. 11652: GDS

TAGS: PFOR, MARR, IC, UN, NO

SUBJECT: SECRETARY'S VISIT - REVISION IN FRYDENLUND (NOR-
WAY) BILATERAL

FOR HARTMAN

EXECUTIVE SECRETARIAT PLEASE CLEAR CONTENTS OF CABLE WITH
HARTMAN

1. BRIEFING PAPER FOR THE SECRETARY FOR HIS TALKS WITH
FOREIGN MINISTER FRYDENLUND OF NORWAY REMAINS THE SAME
EXCEPT FOR THE FOLLOWING CHANGES (WHICH ARE GIVEN UNDER
MAJOR HEADINGS USED IN PAPER YOU NOW HAVE)

A) QUOTE SETTING UNQUOTE: THE THIRD PARAGRAPH STARTING
WITH QUOTE HIS PRINCIPAL INTEREST . . . UNQUOTE SHOULD
READ NOW: QUOTE HIS PRINCIPAL INTEREST WILL BE TO DISCUSS
PRESSING INTERNATIONAL ISSUES WITH YOU BUT FOCUSING ON THE
INTERNATIONAL ENERGY PROGRAM. UNQUOTE

B) QUOTE ISSUES/TALKING POINTS, 1. INTERNATIONAL ENERGY
PROGRAM UNQUOTE THE FOLLOWING REPLACES THIS ENTIRE SECTION:

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BACKGROUND AND NORWEGIAN POSITION: AT THE ECG MEETING

LAST WEEK, WE PERSUADED NORWEGIANS TO GO ALONG WITH THE GENERAL AD REFERENDUM AGREEMENT ON THE IEP TO PRESERVE APPEARANCE OF GROUP SOLIDARITY. HOWEVER, NORWAY MADE A GENERAL RESERVATION ON THE PROGRAM AT THE BEGINNING OF THE MEETING, AND THIS AD REFERENDUM AGREEMENT IS CLEARLY MUCH MORE TENTATIVE THAN THAT OF THE OTHER 11 COUNTRIES.

WHILE PM BRATTELI AND FRYDENLUND ARE STRONGLY COMMITTED TO THE IEP, THEY FEAR THAT PARLIAMENTARY DEBATE ON NORWEGIAN PARTICIPATION COULD BE AS DIVISIVE AND DAMAGING AS THE UNSUCCESSFUL 1972 FIGHT ON EC ENTRY. THEY WOULD PREFER AN EASY OUT THROUGH SOME FORM OF ASSOCIATE MEMBERSHIP OR ESCAPE CLAUSE PERMITTING THEM TO OPT OUT OF THE PROGRAM IN A CRUNCH. FRYDENLUND HAS ASKED FOR OUR HELP IN ENLISTING SUPPORT OF FINANCE MINISTER KLEPPE AND FORMER PRIME MINISTER KORVALD WHEN THEY ARE IN WASHINGTON THIS MONTH. TOM ENDERS WILL BE TALKING TO BILL SIMON ABOUT KLEPPE AND HE INTENDS TO SEE KORVALD HIMSELF. YOUR MEETING WITH FRYDENLUND IS CRITICAL TO NORWEGIAN PARTICIPATION.

BASIC NORWEGIAN CONCERNS ARE:

-- AUTOMATICITY OF TRIGGER MECHANISM; NORWAY STRONGLY PREFERS POLITICAL DECISION TO ACTIVATE RATHER THAN QUOTE FAIL-SAFE UNQUOTE REVIEW PROVISION AS WE HAVE INSISTED.

-- FEARED LOSS OF FULL SOVEREIGNTY OVER OIL AND THE POSSIBILITY OF PRESSURE FROM OTHER OIL IMPORTING COUNTRIES TO DEVELOP THEIR OIL RESOURCES FASTER THAN DESIRED DOMESTICALLY.

-- POSSIBLE INTERFERENCE WITH NORWEGIAN OIL EXPORTS TO NON-ECG MEMBERS DURING SUPPLY CRISIS.

-- SIZE OF THEIR OIL ALLOCATION OBLIGATIONS.

US POSITION: THE AUTOMATIC TRIGGER IS ABSOLUTELY ESSENTIAL TO AN EFFECTIVE PROGRAM. THE IEP MUST CONTAIN A STRONG PRESUMPTION OF ACTION IF IT IS TO BE EFFECTIVE IN CONFIDENTIAL

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HELPING TO MEET FUTURE OIL CRISES. NORWEGIAN DEFECTION WOULD NOT BE FATAL TO THE IEP, BUT IT COULD WEAKEN THE

PROGRAM'S OVERALL POLITICAL IMPACT. IT COULD ALSO SPARK POLITICAL OPPOSITION TO THE PROGRAM IN THE UK AND CANADA, THE OTHER TWO ECG PRODUCING COUNTRIES. WE HAVE MADE A STRONG EFFORT TO ACCOMMODATE THE LEGITIMATE CONCERNS OF THE NORWEGIANS, BUT HAVE NOW GONE AS FAR AS WE CAN WITHOUT

UNDERMINING THE BASIS OF THE PROGRAM.

-- WE ARE PLEASED WITH THE RESULTS OF THE ECG MEETING LAST WEEK. THE AD REFERENDUM AGREEMENT ON THE IEP IS A MAJOR STEP IN BUILDING EFFECTIVE SOLIDARITY AMONG THE MAJOR INDUSTRIALIZED COUNTRIES ON THE CRITICAL ENERGY PROBLEM.

-- OUR ABILITY TO ACT IN SOLIDARITY IN THE FACE OF FUTURE THREATS TO OUR ENERGY SUPPLIES IS VITAL TO THE CONTINUED GROWTH AND PROSPERITY OF OUR INTER-DEPENDENT ECONOMIES, REGARDLESS OF THE DEGREE OF OUR DEPENDENCY ON IMPORTED OIL.

-- WE WOULD HOPE THAT NORWAY WILL MAKE ITS DECISION WHETHER TO COME INTO THE PROGRAM IN THE CONTEXT OF THESE BROAD POLITICAL AND ECONOMIC INTERESTS.

-- A NORWEGIAN DECISION NOT TO PARTICIPATE COULD HAVE A DAMAGING EFFECT ON THE ATTITUDES OF OTHER MEMBERS.

-- TO BE EFFECTIVE AND CREDIBLE, THE IEP MUST HAVE A STRONG PRESUMPTION OF POSITIVE ACTION IN FUTURE EMERGENCIES. THE MECHANISM MUST HAVE A FIRM TRIGGER WHICH CAN ONLY BE REVERSED BY A STRONG MAJORITY.

-- WE ARE AWARE OF NORWAY'S SPECIAL CONCERNS AS A GROWING NET EXPORTER OF OIL. HOWEVER, ITS POTENTIAL OIL ALLOCATION OBLIGATION IS FIXED IN ADVANCE AND SMALL COMPARED TO NORWAY'S DOMESTIC CONSUMPTION AND PROJECTED EXPORTS.

-- THE CHANGES MADE IN THE PROGRAM AT LAST WEEK'S MEETING REGARDING EXPORTS TO NON-ECG MEMBERS IN EMERGENCIES
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WERE SPECIFICALLY DESIGNED TO ACCOMMODATE NORWEGIAN NEEDS.

-- WE ARE AWARE OF YOUR CONCERNS ABOUT BUILDING WIDE DOMESTIC SUPPORT FOR NORWEGIAN PARTICIPATION IN THE IEP. WE WILL BE TALKING TO FINANCE MINISTER KLEPPE AND FORMER PRIME MINISTER KORVALD TO ENLIST THEIR UNDERSTANDING OF THE IMPORTANCE OF THE PROGRAM AND NORWEGIAN PARTICIPATION.

-- OUR OBJECTIVE IS TO SEE THE IEP GROW IN SIZE WITH MEMBERSHIP BY OTHER OECD MEMBERS, SUCH AS SWEDEN AND SWITZERLAND, WHO ARE PREPARED TO UNDERTAKE THE OBLIGATIONS INVOLVED.

-- WE STRONGLY HOPE NORWAY WILL DECIDE TO JOIN THE PROGRAM.

C) QUOTE ISSUES/TALKING POINTS - 2. NOBEL PEACE PRIZE
LECTURE AND OFFICIAL VISIT TO NORWAY; 3. US OIL CARGO
PREFERENCE BILL UNQUOTE - UNCHANGED.

D) QUOTE ISSUES/TALKING POINTS - 4. ICELAND BASE NEGOTIATIONS UNQUOTE: IF TIME PERMITS ADD A NEW TALKING POINT AT THE END AS FOLLOWS: -- YOU HAVE BEEN INFORMED THAT MR. SISCO WILL BE TALKING TO (NOTE TO SECRETARIAT: DEPENDING UPON THE FINAL TIMING OF THE MEETINGS, YOU MAY WISH TO SAY HERE QUOTE HAS ALREADY TALKED TO UNQUOTE) THE FOREIGN MINISTER ABOUT THE NEGOTIATIONS.

E) QUOTE ISSUES/TALKING POINTS - 5. NORWEGIAN/SOVIET NEGOTIATIONS ON THE BARENTS SEA CONTINENTAL SHELF UNQUOTE UNCHANGED.

F) QUOTE ISSUES/TALKING POINTS UNQUOTE ADD 6. KHMER REPRESENTATION

NORWEGIAN POSITION: NORWAY MISTAKENLY VOTED FOR DEFERMENT AT THE 28TH GA AND WILL ABSTAIN ON THE ISSUE THIS YEAR. FRYDENLUND BELIEVES THAT NORWAY'S CURRENT PLANS TO ABSTAIN WILL HELP HIM RESIST GROWING PRESSURES FROM THE PRG AND DOMESTIC LEFTISTS TO UPGRADE PRG REPRESENTATION IN NORWAY.

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US POSITION: TO HOLD NORWAY TO ITS PLAN TO ABSTAIN.

YOUR TALKING POINTS:

-- WE HOPE THAT NORWAY WILL ABSTAIN ON KHMER REPRESENTATION ISSUE.

-- WE HOPE THAT NORWAY CAN SUPPORT UN MOVES TO ENCOURAGE NEGOTIATIONS IN CAMBODIA AMONG THE WARRING FACTIONS. INGERSOLL

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